Adjustments to Base

Governor's Finance Office - Budget Division

A guideline designed for fiscal staff who will be building the agency's biennial budget on the basics of adjustments to base in Nevada Executive Budget System (NEBS) to maintain the current level of services. This includes changes pursuant to Assembly Bill (AB) 346

Adjustments to Base - Before AB346

- Base & M150 decision units
 - > Adjusted Base is the continuation of justified, essential levels of service.

Before AB346 the adjustments to Base process included:

- ➤ Base Budget = **ACTUAL** expenditures for the even-numbered year of the current biennium with payroll costs calculated by NEBS for all approved positions.
 - ➤ Payroll costs were downloaded from Advantage & updated mid-July with position information through June 30 of the even-numbered year
 - Position reconciliation was completed
- ➤ Note: Base decision unit + M150 = Adjusted Base
 - > is typically 85-90% of agency's entire budget.
- Refer to Introduction to State Budgeting in the Budget Division Training section of the GFO website for additional information

Adjustments to Base - Before AB346

- Before AB346 the adjustments to Base process included (cont.):
- ➤ M150 adjustments include:
 - elimination of one-time expenditures and revenues
 - elimination of programs that were no longer required or funded during the current biennium,
 - fully annualize costs that were only partially reflected in the base year budget, but ongoing in the upcoming biennium
 - increase revenues & expenditures for ongoing programs not operational the entire base year
 - correct coding errors in actual revenues & expenditures during the even-number year of current biennium
 - ➤ Justification/backup information was attached to text & attachment icon on every line item in M150

Adjustments to Base – AB346 language

Adjusted base budget pursuant to AB346 include:

- Adjusted base budget" means the amount appropriated or authorized to support ongoing expenditures budgeted to the agency by the Legislature for the second year of the current biennium, as adjusted for (per bill):
 - a) The removal of any one-time appropriation or authorization that was appropriated or authorized by the Legislature to the agency for the second year of the biennium;
 - (b) Statewide fringe benefits, assessments, rent, insurance premiums and cost allocations;
 - (c) Contractual obligations that are approved or expired during the current biennium;
 - (d) Ongoing expenditures approved by the Interim Finance Committee during the current biennium;
 - (e) Any annualization of costs that occurred for part of the second year of the current biennium;
 - (f) Actual caseloads incurred during the first year of the biennium;
 - (g) Rate changes that are projected to affect the budget of the agency during the next biennium; and
 - (h) Any other adjustment that is necessary:
 - (1) Based on the limit upon total proposed expenditures calculated pursuant to NRS 353.213; or
 - (2) As otherwise determined by the Chief

Adjustments to Base – Changes pursuant to AB346

In simpler terms, Base decision unit:

- Expenditures in Year 1 & Year 2 columns equal to the legislatively approved amounts from the second year of the current biennium or L01-Yr2
 - Payroll costs are calculated by NEBS for all approved positions & payroll reconciliation is completed similar to previous biennia
- Actual and Work Program Year columns may be updated in the Edit/Actual screen; however, these amounts WILL NOT roll into Base Year 1 & Year 2 columns
- > Actual & WP columns can be used for comparison or a benchmark
- Actual & WP columns need to be updated for budget accounts (BAs) with Reserve for the rolling calculations
- button in NEBS Line Items tab can be used and speed up the process to update Actuals to the amounts in DAWN if this does not work, check with assigned Executive Branch Budget Officer (EBBO) to allow access to this process
- Adjustments to Year 1 & Year 2 revenue amounts are made in Base at the line-item level similar to previous biennia unless an expenditure adjustment is in M150. The appropriate revenue is used to balance M150.

Adjustments to Base - Changes pursuant to AB346

- Adjustments made under AB346 may be handled differently than prior biennia including, but not limited to:
 - Coding error corrections since Base amounts are L01-Yr2, coding corrections are necessary only if legislative approved amounts were done incorrectly & need to be changed
 - Expenditure in only one year of the biennium if only in Year 1, cost will not be in Base & will have to be added in M150; if only in Year 2, cost will be subtracted out of Year 1 in M150
 - Annualizing partial year annualization is needed if there were partial year costs in L01-Yr2
 - M150 adjustments for removal of one-time costs that may not be as common are:
 - payroll costs such as overtime costs, comp-time payouts
 - > stale claims
 - moving costs
 - Building & ground special services
 - late fees
 - equipment repair
 - Telephone, data & wiring
 - deferred maintenance

Adjustments to Base - Changes pursuant to AB346

In simpler terms, M150 decision unit:

- M150 adjustments similar to prior years:
 - Base Year 1 & Year 2 column amounts are used as the starting point for M150 adjustments
 - One-time expenditures NEBS creates an adjustment in M150 to eliminate costs in schedule-specific GLs if expenditures are not added in appropriate schedule
 - NEBS subtracts amounts in schedules from Base Year 1 & Year 2 amounts to create M150 adjustments
 - Equipment only small equipment in GL 7460 series is considered ongoing to include in M150
 - Attach justification/backup information to text & attachments icon on every line item in M150

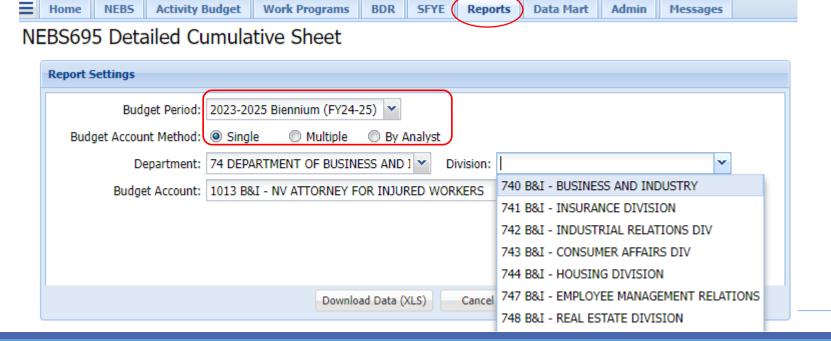
Adjustments to Base – Introduction to NEBS695 Report

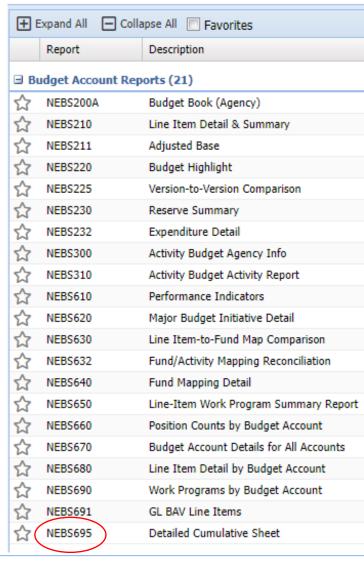
New process to adjustments to Base process:

- Ongoing costs from work programs in both years of the current biennium will be added as an adjustment to base.
- ➤ NEBS695 Detailed Cumulative Sheet is available in the Reports tab under Budget Account Reports as a tool to determine which costs are added in M150
- ➤ NEBS695 used as backup for any adjustments added from Work Programs additional information starts on Page 70 of Budget Building Manual (draft version)
 - ➤ Report lists all work programs at the Budget Division level approved & pending
 - > Report has a tab for each fiscal year (FY).
 - > Agency staff are responsible for identifying & adding ongoing costs for FY2024.
 - Executive Branch Budget Officers (EBBO) will add ongoing costs for FY2025.

Adjustments to Base – Retrieving NEBS695 Report

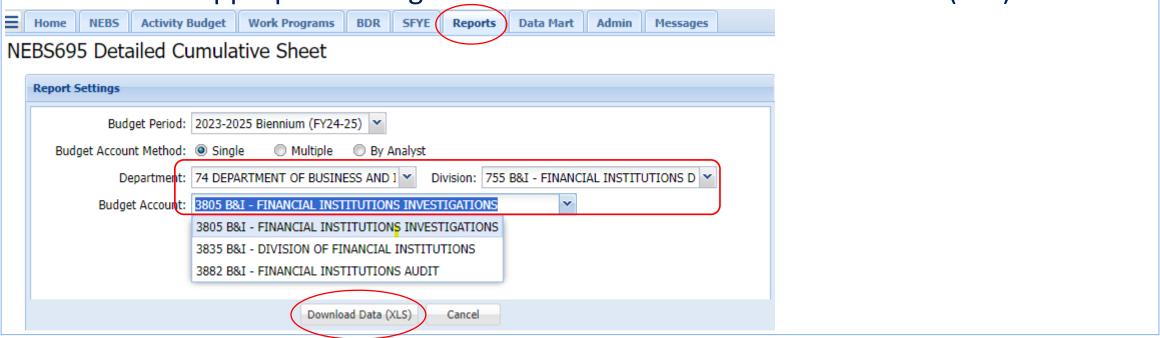
- ➤ To access the NEBS695 Report, click on the Reports tab & find NEBS695 — Detailed Cumulative Sheet — (last of the Budget Account Reports) — click on it to select
- Many reports are similar Budget Account (BA)
 Method options are available
 - ➤ Options are: Single Multiple by Analyst





Adjustments to Base – Retrieving NEBS695 Report

- ➤ Most commonly used BA Method is "Single" for this report
 - Select appropriate department
 - > This will list the divisions within that department
 - > Select appropriate division
 - > This will list the budget accounts with the division
 - > Section appropriate budget account and click on "Download Data (XLS)" button



Adjustments to Base – Summary of NEBS695 Report

- > Report is similar to a Work Program (WP) Cumulative sheet for each FY and includes:
 - > Revenues & expenditures for pending or approved WPs at Budget Division level
 - ➤ All categories & GLs are listed
 - Corresponding Schedule in NEBS is listed for expenditure GLs
 - Purpose for each WP
 - Justification for each WP
 - > IFC Required (Y/N) for each WP
 - > IFC Meeting date if required for each WP
 - > Cumulative Dollar Change, Percentage Change & Total Amount available
 - ➤ NEBS695 Report will be the backup for M150 adjustments for WPs
 - > Additional formatting can be done to make report more manageable
 - Report will download into Excel
 - Wrap text to read purpose and justification in its entirety
 - Number format as desired

Adjustments to Base – Sample of NEBS695 Report – Top portion

STATE	OF NEVADA - BUDGET D	IIVISION	l									
DETAI	LED CUMULATIVE SHEET											
DEPAR	RTMENT OF BUSINESS A	ND INDU	JSTRY									
B&I - F	INANCIAL INSTITUTIONS	DIV										
	IVISION OF FINANCIAL IN		IONS									
	35 SFY24											
						APPROVED	APPROVED	APPROVED	APPROVED	CUMULATIVE		
REVEN	IUES					FIRST	SECOND	THIRD	FOURTH		Percent Change	Total Amour
		G.L.#	Description		Original	WP # C65325	VP # C66004	WP # C66909	WP # C66918			
		2511		FROM PREVIOUS YEA	4,931,738	912,180	0	0		912,180	18.5%	5,843,9
		3601	CREDIT UNION FEES		2,400	0	0	0	0			
			BANK LICENSE FEES		4,500	0	0	0	0) 0	0.0%	
			CHECK CASHING/DE		55,650	0	0	0	0	0		
		3604	TRUST COMPANY LIC	CENSE FEES	39,000	0	0	0	0	0		
			COLLECTION AGENC		238,240	0	0	73,500	0	73,500	30.9%	
			FOREIGN CREDIT UN		3,150	0	0	0	0			
			FAMILY TRUST COM		51,900	0	0	0	0	0		
			SMALL LOAN COMPA		69,000	0	0	0	0	0		
			MONEY ORDER COL		37,800	0	0	0	0	0	0.0%	
		3611	THRIFT COMPANY L	ICENSE FEES	3,000	0	0	0	0) 0	0.0%	
			ASSESSMENT FEES		2,641,510	0	0	0	0	0	0.0%	
			UNIFORM DEBT MAN	JAGEMENT SERVICES	54,000	0	0	0	0	0	0.0%	
			PRIVATE PROFESSIO		1.000	0	0	0	0) 0	0.0%	
			WATER PERMITS		300	0	0	0	0	0	0.0%	
		3713	CONSUMER LITIGATI	ON FUNDING LICENSE (10,000	0	0	0	0	0	0.0%	10.0
		3714	ATTORNEY GENERA	L ASSESSMENT FEE	79,755	0	0	0	0) 0	0.0%	79,7
			MINING REGULATION		0	0	0	0	21,000	21,000	100.0%	
			EXAMINATION FEES		1,423,254	0	0	0) 0	0.0%	
		4157	FINES		10,000	0	0	0	0	0	0.0%	
		4326	TREASURER'S INTER	REST DISTRIB	25,219	0	0	0	0) 0	0.0%	
			Total Revenues		9,681,416	912,180	0	73,500	21,000	1,006,680	10.4%	
-un-	IDITUDEO											
EXPEN Cat	IDITURES Description	G.L.#	Description	Schedule								
01	PERSONNEL	5000	PERSONNEL		0	0	0	15.772	20.564	36,336	100.0%	36,3
01	PERSONNEL	5100	PERSONNEL	PAYROLL	2,798,102	0	0	94,174	122,494			
01	PERSONNEL		PERSONNEL	PAYROLL	52,901	0	0	2.495	3.192			
01	PERSONNEL	5300	PERSONNEL	PAYROLL	514,181	0	0	16.481	21,437	-1		
01	PERSONNEL	5400	PERSONNEL	PAYBOLL	7,846	0	0	711	948			
01	COLLECTIVE BARGAINING		PERSONNEL	B&IEMPLOYEE MAN	192	0	0	0	010		_	
01	LABOR RELATIONS ASSES		PERSONNEL	ADMINISTRATION - L	2,160	0	0	0	0	,	0.07	
01	PERSONNEL	5500	PERSONNEL	PAYROLL	350,400	0	0	13,140	17,520	, ,	0.07	
01	PERSONNEL		PERSONNEL	PAYROLL	1,454	0	0	141	188			
01	PERSONNEL	5750	PERSONNEL	PAYROLL	87,024	0	0	2,928	3.809			
01	UNEMPLOYMENT COMPE		PERSONNEL	PAYROLL	1,819	0	0	2,320	3,803	-1		
01	DEDCOMMENT COMPE		DEDCOMMEL	DAYDOLL	1,013	0	0	1200	1770			1,0

Adjustments to Base – Sample of NEBS695 Report – Bottom portion

A			E .	г	u u	П		J	N N	L	IVI
ATE OF NE	VADA - BUDGET DIVISI	ON									
TAILED CU	MULATIVE SHEET										
PARTMEN	T OF BUSINESS AND IN	IDUSTRY									
	IAL INSTITUTIONS DIV										
	OF FINANCIAL INSTIT	UTIONE									
		UTIONS									
IA 3835 SFY	Z4										
					APPROVED	APPROVED	APPROVED	APPROVED	CUMULATIVE		
EVENUES					FIRST	SECOND	THIRD	FOURTH	Dollar Change	Percent Change	Total Amou
	G.L.	Description		Original	WP # C65325	WP # C66004	WP # C66909	WP # C66918			
				_	year 2024 beginning cash	Travel and Category 30 -	Institutions Examiner positions and	and associated costs to carry out			
					authority to reflect fiscal	Training to cover a	associated costs to carry out the	the provisions of Assembly Bill 332			
			_		year 2023 actual	projected budgetary	provisions of Senate Bill 276 (2023).	(2023). Relates to IFC work			
			Purpose		cash balance forward	shortfall.	Relates to work program # C67114.	program # C67117.			
								The passage of Assembly Bill 332			
								of the 82nd Legislative Session			
								created a new statutory licensing			
								and regulatory program for student			
								loan servicing companies, adding			
							The request for additional authority in	approximately 21 new licensees in			
						The request for additional	Category 01, 04, 05 and 26 is due to Senate	fiscal year 2024 and 42 new			
						authority in Category 02 -	Bill 276 (SB276) of the 82nd Legislative	licensees in fiscal year 2025. The			
						Out of State travel would	Session that created new licensing and	Financial Institutions Divisions (FID)			
						allow administrators and	regulatory requirements for debt buyers.	will be responsible for regulatory			
						staff to attend necessary	The Financial Institutions Divisions (FID)	development, implementation,			
						out of state conferences.	will be responsible for regulatory	examinations, complaints			
						The request for additional	development, implementation,	investigations, and all other			
						authority in category 30 -	examinations, complaint investigations,	regulatory matters pertaining			
						Training, would allow the	and all other regulatory matters pertaining	thereto. This new license type will			
							thereto. The number of additional licensees				
							created by SB276 is unknown, but	staff to implement and manage the			
						_					
						to gain the required	estimated to be approximately 100 in fiscal	regulation of this industry. As such,			
							year 2024 and 200 in fiscal year 2025. This	the Division has determined four			
						development to continue	new license type will require the addition of	new positions will be required to			
						to examine current	dedicated staff to implement and manage	establish and manage this new			
						licensees and conduct	the regulation of this industry. As such, the	licensing program properly and			
						more complex	Division has determined three (3) FTEs will	adequately. The four positions			
					This work program is	examinations. In addition,	be required to establish and manage this	consist of: one Financial Institutions			
					necessary to adjust fiscal	initial training classes and	new licensing program properly and	Examiner V, Grade 38 one Financial			
					year 2024 beginning cash	continuing education is	adequately. The three (3) positions consist				
					authority to reflect fiscal	required for examiners to	of: one (1) Financial Institutions Examiner II,	one Financial Institutions Examiner I,			
					year 2023 actual	obtain and maintain their	Grade 35, and two (2) Financial Institutions	Grade 33 and one Administrative			
			Justification		cash balance forward.	certifications.	Examiner I, Grade 33.	Assistant III, Grade 27.			
			IFC Required		N	N	N	N			
			IFC Meeting		1.	1.4	13	14			

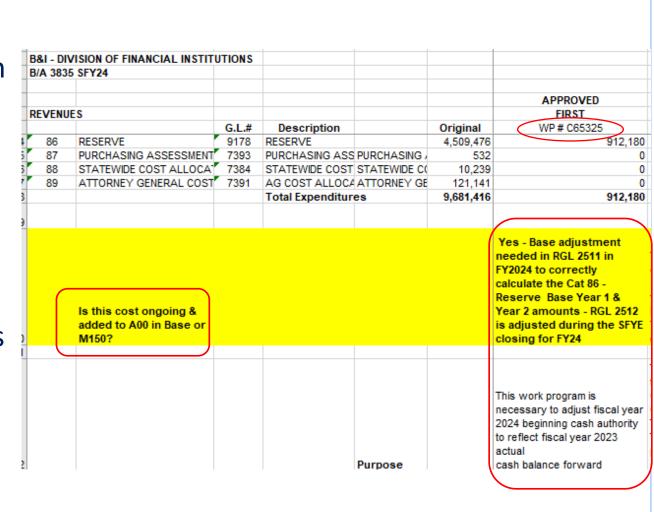
Adjustments to Base – NEBS695 Report

- > Once report is downloaded into Excel, agency staff will:
 - ➤ Review each WP to identify if the costs within that WP are ongoing & should be added to Base or M150 to include costs in the upcoming budget building (A00)
 - > Identify a row in the spreadsheet to record the decisions made on each WP
 - > The highlighted added information is show below:

R/A 383	5 SFY24								
JIA 303	3 31 124								
						APPROVED	APPROVED	APPROVED	APPROVED
REVENU	ES					FIRST	SECOND	THIRD	FOURTH
		G.L.#	Description		Original	WP # C65325	WP # C66004	WP # C66909	WP # C66918
86	RESERVE	9178	RESERVE		4,509,476	912,180	31,554	97,622	211,42
87	PURCHASING ASSESSMENT	7393	PURCHASING ASSESSI	PURCHASING ASSESS	532	0	0	0	
88	STATEWIDE COST ALLOCAT		STATEWIDE COST ALL	STATEWIDE COST ALL	10,239	0	0	0	
89	ATTORNEY GENERAL COST		AG COST ALLOCATION	ATTORNEY GENERAL	121,141	0	0	0	
			Total Expenditures		9,681,416	912,180	0	73,500	21,00
			·			,		,	,
	Is this cost ongoing & added to A00 in Base or M150?					Yes - Base adjustment needed in RGL 2511 in FY2024 to correctly calculate the Cat 86 - Reserve Base Year 1 & Year 2 amounts - RGL 2512 is adjusted during the SFYE closing for FY24	State travel costs - due to the change in leadership & Cat 30 - Training amount is	meet thresholds - Add FTE	No - Add positions to Base sinc approved by IFC in FY2025 - equipment is a one-time cost - other costs included in schedu costs per FTE - due to AB332 (2023) - X-ref w/ C67117 = FY2029

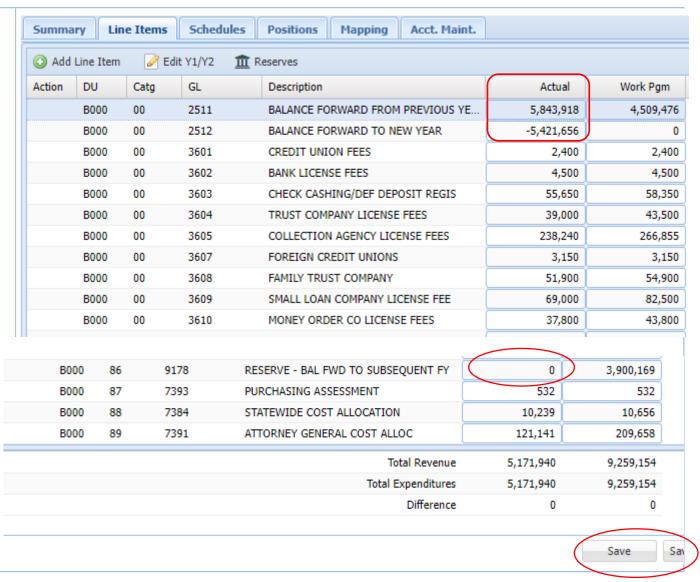
Adjustments to Base – NEBS695 Report – NEBS Input

- Once WPs are identified in the spreadsheet, ongoing revenue & expenditures are added to the BA in NEBS.
 - For this example, two WPs are identified as ongoing & need to be added in Base & M150 in NEBS
 - First, WP C65325 is the balance forward of cash into FY2024 & is needed for the calculation of Reserves



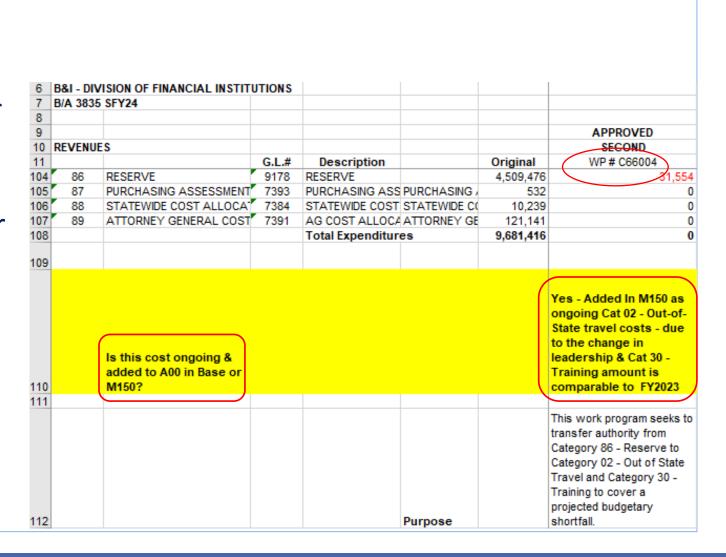
Adjustments to Base – NEBS Input for WP C65325

- ➤ In NEBS, click the Line Items tab
- Click on the Edit Actual/WP button to enter that screen
- Update the RGL 2511 Balance Forward from a Previous Year amount
- Remove amount in Cat 86 GL
 9178 Reserve from the Actual column
 - Costs are not paid from Cat 86
 - Amount should be in RGL 2512
 - Bal Fwd to New Year
 - RGL 2512 is finalized at closing of current FY



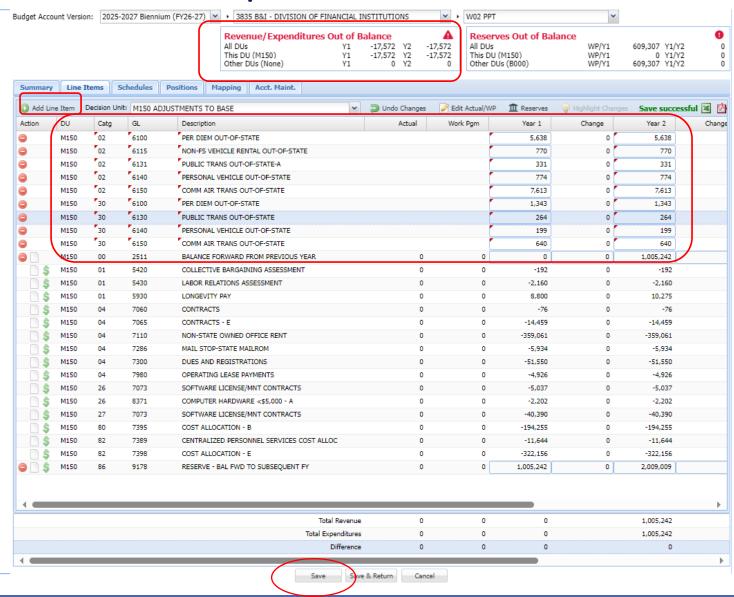
Adjustments to Base – NEBS Input for WP C66004

- For the 2nd WP in this example, travel costs are added in M150
 - Cat 02 Out-of-State Travel for administrators & staff for conferences
 - Cat 30 Training for advanced training classes for required education & professional development – comparable to FY2023



Adjustments to Base – NEBS Input for WP C66004

- In NEBS Line Items tab, filter for M150
- Add Line Items rows to add travel& training GLs from the WP
- Add GL 7300 Dues & Registration for Cat 30 – Training to the Vendor Schedule with a note identifying WP C66004
- Add notes in M150 for these line items identifying them as related to WP C66004
- Save information
- Balance M150 with appropriate revenue – in this example, M150 is balanced with Reserves
- NEBS695 is attached in the Accounts Maintenance tab



Adjustments to Base – Additional Information for NEBS695

- ➤ If a WP is complex and needs to be split between ongoing & one-time expenditures
 - Download NEBS695 Report & isolate/remove all but that WP
 - Make notes, calculations, etc. on the spreadsheet & identify it as backup for the specific WP
 - ➤ Attach in Account Maintenance tab for M150 & any other appropriate tab or schedule